# SHORELINE UNIFIED SCHOOL DISTRICT COUNTY OF MARIN TOMALES, CALIFORNIA

ANNUAL FINANCIAL REPORT

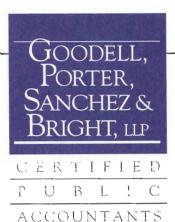
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FINANCIAL SECTION



JOHN L GCODELL, CEV AURGINIAK, POKHEK, CEV BLYTRISA, SANCHEZ, CEV SLZYH BRIGHZ, CEV RICHARD FOOCDELL, CEX MICHERT MULTINSON, CEV

#### INDEPENDENT AUDITOR'S REPORT

Board of Education Shoreline Unified School District Tomales, California

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Shoreline Unified School District as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Shoreline Unified School District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatements of the financial statements, whether due to fraud or error. In making those risk assessments the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Shoreline Unified School District, as of June 30, 2013, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Board of Education Shoreline Unified School District Page Two

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 13 and budgetary comparison information and accounting by employer for postemployment benefits on pages 50 through 52 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Shoreline Unified School District's basic financial statements. The financial and statistical information listed as supplementary information in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is also not a required part of the basic financial statements.

The financial and statistical information listed as supplementary information and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the financial and statistical information listed as supplementary information and the schedule of expenditures of federal awards is fairly stated, in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 3, 2013, on our consideration of the Shoreline Unified School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Shoreline Unified School District's internal control over financial reporting and compliance.

Where Puter Sound + Digt. UP

GOODELL, PORTER, SANCHEZ & BRIGHT, LLP Certified Public Accountants

December 3, 2013

### MANAGEMENT DISCUSSION AND ANALYSIS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

The discussion and analysis of Shoreline Unified School District's financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2013. The intent of this discussion and analysis is to look at the District's financial performance as a whole. To provide a complete understanding of the District's financial performance, please read it in conjunction with the Independent Auditor's Report on page 1, notes to the basic financial statements and the District's financial statements.

The Management's Discussion and Analysis (MD&A) is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34 Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments issued June 1999. Certain comparative information is required to be presented in the MD&A.

### FINANCIAL HIGHLIGHTS

- ➤ The District basic aid status in 2012-13 continues with property taxes collected exceeding the calculated revenue limit by \$3,395,046.
- The District received \$3,969,210 in Federal Impact Aid in 2012-13 as compared to \$2,392,649 in 2011-12, an increase of \$1,576,561. Federal Impact Aid fluctuates significantly from year to year based on distributions made by the U.S. Department of Education.
- General Fund revenues and other sources exceeded expenditures and other uses by \$1,992,561, ending the year with available reserves of \$5,688,585, which is higher than the State recommended reserve level of 4% of total General Fund outgo.
- The total of the District's fixed assets, land, site, buildings, and equipment, valued on an acquisition cost basis was \$37,112,601. After depreciation, the June 30, 2013, book value for fixed assets totaled \$17,434,183.

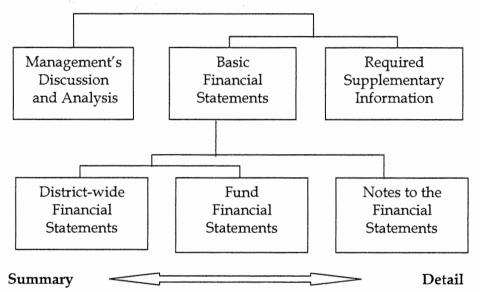
### MANAGEMENT DISCUSSION AND ANALYSIS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts – management's discussion and analysis (this section), the basic financial statements, and required supplementary information. These statements are organized so the reader can understand the Shoreline Unified School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

#### **Components of the Financial Section**



The first two statements are *district-wide financial statements*, the Statement of Net Position and Statement of Activities. These statements provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's more significant funds with all other non-major funds presented in total in one column. A comparison of the District's general fund budget is included.

### MANAGEMENT DISCUSSION AND ANALYSIS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

### OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

#### Components of the Financial Section (Concluded)

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements.

#### **Reporting the School District as a Whole**

#### Statement of Net Position and the Statement of Activities

These two statements provide information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the District's assets and liabilities using the accrual basis of accounting. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid. These statements report information on the district as a whole and its activities in a way that helps answer the question, "How did we do financially during 2012-2013?"

These two statements report the District's net position and changes in that position. This change in net position is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Over time, the increases or decreases in the District's net position, as reported in the Statement of Activities, are one indicator of whether its financial health is improving or deteriorating. The relationship between revenues and expenses indicates the District's operating results. However, the District's goal is to provide services to our students, not to generate profits as commercial entities. One must consider many other non-financial factors, such as the quality of education provided and the safety of the schools to assess the overall health of the District.

- Increases or decreases in the net position of the District over time are indications of whether its financial position is improving or deteriorating, respectively.
- Additional non-financial factors such as condition of school buildings and other facilities, and changes to the property tax base of the District need to be considered in assessing the overall health of the District.

### MANAGEMENT DISCUSSION AND ANALYSIS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

### OVERVIEW OF THE FINANCIAL STATEMENTS (CONCLUDED)

### Reporting the District's Most Significant Funds

#### Fund Financial Statements

The fund financial statements provide more detailed information about the District's most significant funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. Some funds are required to be established by State law. However, the District establishes other funds to control and manage money for specific purposes.

Governmental Funds

Most of the District's activities are reported in governmental funds. The major governmental funds of the District are the General Fund and Bond Interest and Redemption Fund. Governmental funds focus on how money flows into and out of the funds and the balances that remain at the end of the year. They are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's operations and services that help determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

• Fiduciary Funds

The District is the trustee, or fiduciary, for its student activity funds. All of the District's fiduciary activities are reported in separate Statements of Fiduciary Net Position. We exclude these activities from the District's other financial statements because the District cannot use these assets to finance its operations. The District is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

#### MANAGEMENT DISCUSSION AND ANALYSIS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

### FINANCIAL ANALYSIS OF THE GOVERNMENT-WIDE STATEMENTS

#### The School District as a Whole

The District's net position was \$10.7 million at June 30, 2013. Of this amount \$5.8 million was unrestricted. Net investment in capital assets, account for \$3.4 million of the total net position. A comparative analysis of government-wide data is presented in Table 1.

	Governmental Activities						
		(Restated)					
		2013		2012			
Assets							
Cash and investments	\$	8,392,960	\$	6,452,334			
Receivables		323,169		265,784			
Stores inventory		216		216			
Prepaid expenditures		1,275					
Capital assets		17,434,183		18,124,866			
Total assets	\$	26,151,803	\$	24,843,200			
Liabilities							
Accounts payable and other current liabilities	\$	623,156	\$	615,193			
Deferred revenue		12,510		28,251			
Long-term liabilities		14,790,323		15,230,681			
Total liabilities	\$	15,425,989	\$	15,874,125			
Net Position							
Net investment in capital assets	\$	3,367,597	\$	3,947,510			
Restricted		1,525,204		1,462,261			
Unrestricted		5,833,013		3,559,304			
Total net position	\$	10,725,814	\$	8,969,075			

### (Table 1) Comparative Statement of Net Position

#### MANAGEMENT DISCUSSION AND ANALYSIS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

### FINANCIAL ANALYSIS OF THE GOVERNMENT-WIDE STATEMENTS (CONTINUED)

The District's net position increased \$1.8 million this fiscal year (See Table 2). The District's expenses for instructional and pupil services represented 79% of total expenses. The purely administrative activities of the District accounted for just 6% of total costs. The remaining 15% was spent in the areas of plant services and other expenses, interest on long-term debt and other outgo. (See Figure 2).

	Governmental Activities					
		2013		2012		
Revenues						
Program revenues	\$	1,485,936	\$	1,667,288		
General revenues						
Taxes levied for general purposes		6,617,269		6,642,054		
Taxes levied for other specific purposes		908,244		888,748		
Taxes levied for debt service		1,357,586		1,159,920		
Federal and State Aid not restricted to specific purposes		4,640,823		2,883,796		
Interest and investment earnings		12,561		13,971		
Interagency revenues		58,118		67,526		
Miscellaneous		60,350		112,567		
Total revenues		15,140,887		13,435,870		
Expenses						
Instruction		7,665,596		6,863,029		
Instruction related services		1,012,412		1,041,278		
Pupil support services		1,906,178		1,753,159		
General administration		844,820		741,821		
Plant services		941,659		1,066,450		
Other		1,013,483		1,014,128		
Total expenses		13,384,148		12,479,865		
Increase in net position	\$	1,756,739	\$	956,005		

### (Table 2) Comparative Statement of Change in Net Position

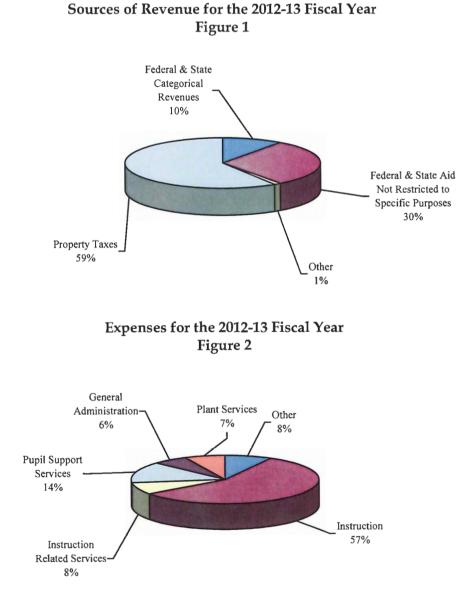
### MANAGEMENT DISCUSSION AND ANALYSIS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

### FINANCIAL ANALYSIS OF THE GOVERNMENT-WIDE STATEMENTS (CONCLUDED)

### **Governmental Activities**

As reported in the Statement of Activities, the cost of all of the District's governmental activities this year was \$13.4 million. The amount that our local taxpayers financed for these activities through property taxes was \$8.9 million. Federal and state aid not restricted to specific purposes totaled \$4.6 million. State and Federal Categorical revenue totaled over \$1.5 million, and covered 10% of the expenses of the entire District (See Figure 1).



#### MANAGEMENT DISCUSSION AND ANALYSIS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

### FINANCIAL ANALYSIS OF THE FUND STATEMENTS

The fund financial statements focus on individual parts of the District's operations in more detail than the government-wide statements. The District's individual fund statements provide information on inflows and outflows and balances of spendable resources. The District's Governmental Funds reported a combined fund balance of \$8,310,757, an increase of \$2,001,126 from the previous fiscal year's combined ending balance of \$6,309,631. This increase is mostly reflected in the General Fund.

#### General Fund Budgetary Highlights

Over the course of the year, the District revised the annual operating budget regularly. The significant budget adjustments fell into the following categories:

- Budget revisions to the adopted budget required after approval of the State budget.
- Budget revisions to update revenues to actual enrollment information and to update expenditures for staffing adjustments as vacant positions were filled.
- Budget revisions to update for new positions.
- Other budget revisions are routine in nature, including adjustments to categorical revenues and expenditures based on final awards, and adjustments between expenditure categories.

The final revised budget for the General Fund reflected a net increase to the ending balance of \$1,359,486.

The District ended the year with an increase of \$1,992,561 to the General Fund ending balance. The State recommends an ending reserve for economic uncertainties of 4%. The District's ending reserve was 49% which included this reserve for economic uncertainties.

### CAPITAL ASSET AND DEBT ADMINISTRATION

#### Capital Assets

During the 2012-13 fiscal year, the District expended \$311 thousand in a broad range of capital assets, including school buildings, multi-use facilities, site improvements, vehicles, and equipment. The decrease in total capital assets, net of depreciation and disposals was \$691 thousand.

## MANAGEMENT DISCUSSION AND ANALYSIS

# FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### CAPITAL ASSET AND DEBT ADMINISTRATION (CONTINUED)

# Capital Assets (Concluded)

Table 3 Comparative Schedule of Capital Assets (net of depreciation) June 30, 2013 and 2012

			Difference Increase
	 2013	 2012	 (Decrease)
Land	\$ 829,201	\$ 829,201	
Site Improvements	194,350	208,395	\$ (14,045)
Buildings	15,871,436	16,747,134	(875,698)
Machinery and Equipment	412,557	340,136	72,421
Work in Process	 126,639	 	 126,639
Totals	\$ 17,434,183	\$ 18,124,866	\$ (690,683)

## Long-Term Debt

At June 30, 2013, the District had \$14.8 million in long-term debt outstanding.

### Table 4 Comparative Schedule of Outstanding Debt June 30, 2013 and 2012

	 2013	 (Restated) 2012
General Obligation Bonds	\$ 13,955,000	\$ 14,565,000
Other Post-employment Benefits	549,920	374,250
Early Retirement Incentives	47,178	62,284
Capital Lease Obligations	92,225	41,147
Other General Long-term Debt	 146,000	 188,000
Totals	\$ 14,790,323	\$ 15,230,681

### MANAGEMENT DISCUSSION AND ANALYSIS

# FOR THE FISCAL YEAR ENDED JUNE 30, 2013

## CAPITAL ASSET AND DEBT ADMINISTRATION (CONCLUDED)

### Long-Term Debt (Concluded)

The long-term debt paid by the District was approximately \$763 thousand in 2012-13.

# FACTORS BEARING ON THE DISTRICT'S FUTURE

For the year 2012-13, the District remains in basic aid status. This means that the property tax collections exceeded the calculated revenue limit. It is anticipated that this trend will continue with the gap between taxes and the revenue limit calculation increasing each year. This is the result of property taxes increasing and enrollment declining.

The latest enrollment projections indicate a continual decrease in enrollment at both the elementary and secondary levels for the next school year. Student enrollment and attendance are primary factors in the computation of most funding formulas for public schools in the State of California.

The District continues to receive Federal Impact Aid because of the federal property within the district's boundaries and the students in the district that are federally connected. Over the last few years, the District has received a significant fluctuation in the annual amounts received from this source. The District received \$2,392,649 in 2011-12 and \$3,969,210 in 2012-13.

The District has a parcel tax of \$184.70 per parcel in 2012-13 with a 4% inflation factor added each year. The parcel tax was recently passed again by the voters through June 30, 2013. The parcel tax is used to enhance programs in the areas of art, library, computers, PE, music, counseling, drama, industrial arts, nutrition education, and field trips. In 2012-13, the parcel tax generated revenue of \$907,033.

The District benefits when the State economy is strong by receiving additional revenue from new programs. When the State economy is in a decline, the District is protected somewhat by being in basic aid status.

### MANAGEMENT DISCUSSION AND ANALYSIS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, parents, investors, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact Susan Skipp, Chief Business Official, Shoreline Unified School District.

# STATEMENT OF NET POSITION

# JUNE 30, 2013

Assets		overnmental Activities
Cash (Note 2) Accounts Receivable (Note 4) Stores Inventory (Note 1H) Prepaid Expenses (Note 1H) Capital Assets, Net of Depreciation (Note 6)		\$ 8,392,960 323,169 216 1,275 17,434,183
Total Assets		\$ 26,151,803
Liabilities		
Accounts Payable and Other Current Liabilities Deferred Revenue (Note 1H) Long-term Liabilities (Note 12) Due Within One Year	\$ 641,282	\$ 623,156 12,510
Due After One Year	 14,149,041	4.500.000
Total Long-Term Liabilities		 14,790,323
Total Liabilities		\$ 15,425,989
Net Position		
Net Investment in Capital Assets Restricted For:		\$ 3,367,597
Capital Projects		102,201
Debt Service		1,146,444
Education Programs		276,559
Unrestricted		 5,833,013
Total Net Position		\$ 10,725,814

# STATEMENT OF ACTIVITIES

# JUNE 30, 2013

				Program	Reve	nues	R	et (Expense) evenue and anges in Net Position			
Governmental Activities		Expenses		Expenses		Expenses		Operating Charges for Grants and Services Contributions			overnmental Activities
Instruction	\$	7,665,596			\$	806,009	\$	(6,859,587)			
Instruction-Related Services:											
Supervision of Instruction Instructional Library, Media		19,233				3,966		(15,267)			
and Technology		10,798				1,879		(8,919)			
School Site Administration		982,381				1,443		(980,938)			
Pupil Services:											
Home-To-School Transportation		1,034,276	\$	12,697		251,448		(770,131)			
Food Services		415,367				164,570		(250,797)			
All Other Pupil Services		456,535				106,258		(350,277)			
General Administration:											
Data Processing		7,259						(7,259)			
All Other General Administration		837,561		550		28,911		(808,100)			
Plant Services		941,659		46		2,291		(939,322)			
Ancillary Services		141,152				858		(140,294)			
Community Services		192,820				73,256		(119,564)			
Interest on Long-Term Debt		553,858				01 554		(553,858)			
Other Outgo		125,653				31,754		(93,899)			
Total Governmental Activities	\$	13,384,148	\$	13,293	\$	1,472,643		(11,898,212)			
	perty ]	Taxes Levied F	or:								
		l Purposes						6,617,269			
	ebt Se							1,357,586			
		pecific Purpos						908,244			
		d State Aid No		-	cific P	urposes		4,640,823			
		d Investment	Earnir	ngs				12,561			
	0	y Revenues						58,118			
	ellane						<b>Barrier</b>	60,350			
		l Revenues						13,654,951			
		et Position						1,756,739			
Net Pc	sition	Beginning (Re	estated	l - Note 16)			<u></u>	8,969,075			
Net Po	sition	Ending					\$	10,725,814			

# SHORELINE UNIFIED SCHOOL DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2013

Assets	Ge	neral Fund	nd Interest and edemption Fund	Other vernmental Funds	Go	Total vernmental Funds
Cash (Note 2) Accounts Receivable (Note 4) Stores Inventory (Note 1H) Prepaid Expenditures (Note 1H)	\$	7,005,409 313,946 1,275	\$ 1,146,444	\$ 241,107 9,223 216	\$	8,392,960 323,169 216 1,275
Total Assets	\$	7,320,630	\$ 1,146,444	\$ 250,546	\$	8,717,620
Liabilities and Fund Balances						
Liabilities: Accounts Payable Deferred Revenue (Note 1H)	\$	388,848 12,510		\$ 5,505	\$	394,353 12,510
Total Liabilities		401,358		 5,505		406,863
Fund Balances (Note 1H): Nonspendable Restricted Assigned Unassigned		4,275 276,559 949,853 5,688,585	\$ 1,146,444	 216 14,405 230,420		4,491 1,437,408 1,180,273 5,688,585
Total Fund Balances		6,919,272	1,146,444	 245,041		8,310,757
Total Liabilities and Fund Balances	\$	7,320,630	\$ 1,146,444	\$ 250,546	\$	8,717,620

# SHORELINE UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2013

Total fund balance - governmental funds		\$ 8,310,757
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets: In governmental funds, only current assets are reported. In the statement of net position, all assets are reported, including capital assets and accumulated depreciation.		
Capital assets, at historical cost:	\$ 37,112,601	
Accumulated depreciation:	(19,678,418)	
Net:	 	17,434,183
Unmatured interest on long-term debt: In governmental funds, interest on long-term debt is not recognized until the period in which it matures and is paid. In the government-wide statement of activities, it is recognized in the period that it is incurred. The additional liability for unmatured interest owing at the end of the period was: Long-term liabilities: In governmental funds, only current liabilities are reported. In the statement of net position, all liabilities, including long-term liabilities, are reported. Long-term liabilities relating to governmental activities consist of:		(228,803)
General obligation bonds	\$ 13,955,000	
Other post-employment benefits	549,920	
Early retirement incentives	47,178	
Capital lease obligations	92,225	
Other general long-term debt	146,000	
Total		 (14,790,323)
Total net position - governmental activities		\$ 10,725,814

# SHORELINE UNIFIED SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

<u>Revenues</u>	General Fund	Bond Interest and Redemption Fund	Other Governmental Funds	Total Governmental Funds		
Revenue Limit Sources State Apportionments Local Sources	\$			\$		
Total Revenue Limit	6,701,210			6,701,210		
Federal Revenue Other State Revenue Other Local Revenue Total Revenues	4,231,144 1,006,861 <u>1,634,629</u> 13,573,844	\$	\$ 164,570 14,840 28,448 207,858	4,395,714 1,027,070 3,017,035 15,141,029		
<u>Expenditures</u>	13,373,844	1,339,327	207,838	13,141,029		
Certificated Salaries Classified Salaries Employee Benefits Books and Supplies	4,568,762 2,060,550 2,480,963 544,024		138,466 76,388 186,882	4,568,762 2,199,016 2,557,351 730,906		
Services and Other Operating Expenditures Capital Outlay Debt Service: Principal Retirement	1,564,249 9,167 30,024	610,000	13,072 170,016	1,577,321 179,183 640,024		
Interest and Fiscal Charges Other Outgo	1,891 83,653	559,796		561,687 83,653		
Total Expenditures	11,343,283	1,169,796	584,824	13,097,903		
Excess of Revenues Over (Under) Expenditures	2,230,561	189,531	(376,966)	2,043,126		
Other Financing Sources (Uses): Operating Transfers In (Note 4) Operating Transfers Out (Note 4)	(238,000)		196,000	196,000 (238,000)		
Total Other Financing Sources (Uses)	(238,000)	0	196,000	(42,000)		
Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Uses	1,992,561	189,531	(180,966)	2,001,126		
Fund Balances - July 1, 2012	4,926,711	956,913	426,007	6,309,631		
Fund Balances - June 30, 2013	\$ 6,919,272	\$ 1,146,444	\$ 245,041	\$ 8,310,757		

# SHORELINE UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2013

Net change (decrease) in fund balances - total governmental funds		\$	2,001,126
Amounts reported for governmental activities in the statement of activities are different because:			
Capital outlay: In governmental funds, the costs of capital assets are reported as expenditures in the period when the assets are acquired. In the statement of activities, costs of capital assets are allocated over their estimated useful lives as depreciation expense. The difference between capital outlay expenditures and depreciation expense for the period is:			
Expenditures for capital outlay:	\$ 310,813		
Depreciation expense:	(1,000,446)	-	
Net:			(689,633)
Debt service: In governmental funds, repayments of long-term debt are reported as expenditures. In government-wide statements, repayments of long-term debt are reported as reductions of liabilities. Expenditures for repayment of the principal portion of long-term debt were:			640,024
			010,021
Debt proceeds: In governmental funds, proceeds from debt are recognized as Other Financing Sources. In government-wide statements, proceeds from debt are reported as increases to liabilities. Amounts recognized in governmental funds as proceeds from debt, net of issue premium or discount, were:			(81,102)
Gain or loss from disposal of capital assets: In governmental funds, the entire proceeds from disposal of capital assets are reported as revenue. In the statement of activities, only the resulting gain or loss is reported. The difference between the proceeds from disposal of capital assets and the resulting gain or loss is:			(1,050)
Unmatured interest on long-term debt: In governmental funds, interest on long- term debt is recognized in the period that it becomes due. In the government-wide statement of activities, it is recognized in the period that it is incurred. Unmatured interest owing at the end of the period, less matured interest paid during the period			
but owing from the prior period, was:			5,938
Postemployment benefits other than pensions (OPEB): In governmental funds, OPEB costs are recognized when employer contributions are made. In the statement of activities, OPEB costs are recognized on the accrual basis. This year, the difference between OPEB costs and actual employer contributions was:			(175,670)
Other liabilities not normally liquidated with current financial resources: In the government-wide statements, expenses must be accrued in connection with any liabilities incurred during the period that are not expected to be liquidated with current financial resources, in addition to compensated absences and long-term debt. This year, expenses incurred for special termination benefits and structural least extenses.			57.10/
legal settlements were:			57,106
Total change in net position - governmental activities		\$	1,756,739

# SHORELINE UNIFIED SCHOOL DISTRICT STATEMENT OF NET POSITION FIDUCIARY FUNDS JUNE 30, 2013

	Private Purpose Trust					
	Settle	ecial Ed ment Trust Fund		nolarship Fund	Agency Fund	
Assets						
Cash (Note 2)	\$	34,423	\$	134,051	\$	68,327
Total Assets	\$	34,423	\$	134,051	\$	68,327
Liabilities						
Due to Student Groups					\$	68,327
Total Liabilities	\$	0	\$	0	\$	68,327
Net Position						
Reserved for Special Ed Settlement Payments Reserved for Scholarships	\$	34,423	\$	134,051		
Total Net Position	\$	34,423	\$	134,051	\$	0

# SHORELINE UNIFIED SCHOOL DISTRICT STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Private Purpose Trust				
	Settler	cial Ed nent Trust und	Scholarship Fund		
Additions					
Donations and Gifts Interest and Investment Earnings Transfers In (Note 5)	\$	48 42,000	\$	48,297 123	
Total Additions		42,048		48,420	
Deductions					
Scholarships Special Ed Settlement Payments		10,975		52,950	
Total Deductions		10,975		52,950	
Change in Net Position (Decrease)		31,073		(4,530)	
Total Net Position - July 1, 2012		3,350		138,581	
Total Net Position - June 30, 2013	\$	34,423	\$	134,051	

THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THESE STATEMENTS

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# NOTES TO FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED JUNE 30, 2013

### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES

The District accounts for its financial transactions in accordance with the policies and procedures of the Department of Education's <u>California School Accounting Manual</u>. The accounting policies of the District conform to accounting principles generally accepted in the United States as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

### A. <u>Reporting Entity</u>

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards and agencies that are not legally separate from the District. For Shoreline Unified School District, this includes general operations, food service and student related activities of the District. The District has considered all potential component units in determining how to define the reporting entity, using criteria set forth in generally accepted accounting principles. The District determined that there are no potential component units that meet the criteria for inclusion within the reporting entity.

#### B. Basis of Presentation

Government-wide Financial Statements:

The government-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report information on all of the nonfiduciary activities of the District and its component units.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund and fiduciary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for the governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the district's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are therefore clearly identifiable to a particular function. The District does not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipients of goods or services offered by a program, as well as grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the District, with certain exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

# NOTES TO FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED JUNE 30, 2013

# NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### B. Basis of Presentation (Concluded)

Fund Financial Statements:

Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major governmental fund is presented in a separate column, and all non-major funds are aggregated into one column. Fiduciary funds are reported by fund type.

The accounting and financial treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current asset and current liabilities are generally included on the balance sheet. The Statement of Revenues, Expenditures, and Changes in Fund Balances for these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Fiduciary funds are reported using the economic resources measurement focus and the modified accrual basis of accounting.

### C. <u>Basis of Accounting</u>

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds use the accrual basis of accounting.

Revenues - exchange and non-exchange transactions:

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded under the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, "available" means collectible within the current period or within 60 days after year-end.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, and entitlements. Under the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and entitlements is recognized in the fiscal year in which all eligibility requirements have been satisfied.

### NOTES TO FINANCIAL STATEMENTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. <u>Basis of Accounting (Concluded)</u>

Revenues - exchange and non-exchange transactions (Concluded):

Eligibility requirements include timing requirements, which specify the year when the resources are to be used or the fiscal year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specific purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. Under the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

#### Deferred revenue:

Deferred revenue arises when assets are received before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are recorded as deferred revenue. On governmental fund financial statements, receivables associated with non-exchange transactions that will not be collected within the availability period have also been recorded as deferred revenue.

#### Expenses/expenditures:

On the accrual basis of accounting, expenses are recognized at the time a liability is incurred. On the modified accrual basis of accounting, expenditures are generally recognized in the accounting period in which the related fund liability is incurred, as under the accrual basis of accounting. However, under the modified accrual basis of accounting, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed. Expenditures incurred in the unrestricted resources shall be reduced first from the committed resources, then from assigned resources and lastly, the unassigned resources.

### D. Fund Accounting

The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. District resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The District's accounts are organized into major, non-major and fiduciary funds as follows:

# NOTES TO FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED JUNE 30, 2013

# NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Fund Accounting (Continued)

## MAJOR GOVERNMENTAL FUNDS:

- 1. <u>General Fund</u> is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund includes amounts reported in the District's Deferred Maintenance Fund and Special Reserve Fund for Postemployment Benefits.
- 2. <u>Bond Interest and Redemption Fund</u>, which is used to account for District taxes received and expended to pay bond interest and redeem bond principal and related costs.

### NON-MAJOR GOVERNMENTAL FUNDS:

<u>Special Revenue Funds</u> are used to report the proceeds of specific revenue sources that are restricted or committed for purposes other than debt service and capital outlay, and that comprise a substantial portion of the fund's resources. The District maintains one non-major special revenue fund:

1. Cafeteria Fund is used to account separately for federal, state, and local resources received and expenditures authorized by the Board to operate the District's food service program.

<u>Capital Projects Funds</u> are used to account for and report financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The District maintains two non-major capital projects fund:

- 1. Building Fund is used to account for major governmental capital facilities and buildings from the sale of bond proceeds.
- 2. Special Reserve Fund for Capital Outlay Projects is used to account for special capital projects as designated by the Board of Education.

### FIDUCIARY FUNDS:

<u>Private Purpose Trust Funds</u> are used to account for assets held by the District as trustee for individuals, private organizations or other governments and are therefore not available to support the District's own programs. The District maintains two Private Purpose Trust Funds:

1. Scholarship Fund holds the monies donated by the community for scholarships for our students. The scholarships that are awarded each year are paid for this fund.

# NOTES TO FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED JUNE 30, 2013

# NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Fund Accounting (Concluded)

# FIDUCIARY FUNDS (CONCLUDED):

## Private Purpose Trust Funds (Concluded)

2. Special Ed Settlement Trust Fund functions as a trust account to hold the funds transferred from the General Fund and to make payments for the special ed settlement. The trust fund will remain in operation until the final payment is made in 2019-20.

<u>Agency Funds</u> are used to account for assets of others for which the District acts as an agent. The District maintains student body funds, which are used to account for the raising and expending of money to promote the general welfare, morale, and educational experience of the student body. Agency funds are custodial in nature and do not involve measurement of results of operations. Such funds have no equity accounts since all assets are due to individuals or entities at some future time. The District maintains three agency funds, one for each Student Body account.

### E. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. By state law, the District's governing board must adopt a final budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements.

These budgets are revised by the District's Board of Trustees and District Superintendent during the year to give consideration to unanticipated income and expenditures. The original and final revised are presented for the General Fund and major Special Revenue Funds as required supplementary information in the financial statements.

Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account (see Note 3).

### F. <u>Encumbrances</u>

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid. All encumbrances are liquidated at June 30.

### NOTES TO FINANCIAL STATEMENTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### G. <u>Estimates</u>

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### H. Assets, Liabilities and Equity

### 1. Deposits and Investments

Cash balances held in commercial bank accounts are insured to \$250,000 by the Federal Deposit Insurance Corporation.

In accordance with *Education Code* Section 41001, the District maintains substantially all of its cash in the County Treasury. The county pools these funds with those of other districts in the county and invests the cash. These pooled funds are carried at cost, which approximates market value. Interest earned is deposited quarterly into participating funds. Any investments losses are proportionately shared by all funds in the pool.

The county is authorized to deposit cash and invest excess funds by California *Government Code* Section 53648 et seq. The funds maintained by the county either are secured by federal depository insurance or are collateralized.

Investments Valuation - In accordance with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, highly liquid market investments with maturities of one year or less at time of purchase are stated at amortized cost. All other investments are stated at fair value. Market value is used as fair value for those securities for which market quotations are readily available. However, the District's financial statements do not reflect the fair value of investments as the differences between total investment cost and fair value has been determined to be immaterial.

### 2. Stores Inventory and Prepaid Expenditures

Inventories are recorded using the consumption method, in that inventory acquisitions are initially recorded in inventory (asset) accounts, and are charged as expenditures when used. Reported inventories are equally offset by nonspendable fund balance, which indicates that these amounts are not "available for appropriation and expenditure" even though they are a component of net current assets. The District's cafeteria inventory valuation is First-in-First-out (FIFO).

### NOTES TO FINANCIAL STATEMENTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### H. Assets, Liabilities and Equity (Continued)

### 2. Stores Inventory and Prepaid Expenditures (Concluded)

Prepaid expenditures (expenses) represent amounts paid in advance of receiving goods or services. The District has the option of reporting an expenditure in governmental funds for prepaid items either when purchased or during the benefiting period. The District has chosen to report the expenditures in the benefitted period.

### 3. <u>Capital Assets</u>

Capital assets purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over an estimated useful life of 5 to 50 years depending on the asset class.

### 4. Deferred Revenue

Cash received for federal and state special projects and programs is recognized as revenue to the extent that qualified expenditures have been incurred. Deferred revenue is recorded to the extent that cash received on specific projects and programs exceeds qualified expenditures.

### 5. <u>Compensated Absences</u>

All vacation pay is accrued and paid when incurred in the government-wide financial statements. No liability for these amounts is reported in the governmental funds as no carryover of unused vacation occurs.

Accumulated sick leave benefits are not recognized as liabilities of the District. The District's policy is to record sick leave as an operating expense in the period taken, since such benefits do not vest, nor is payment probable; however, unused sick leave is added to the creditable service period for calculation of retirement benefits when the employee retires. At retirement, each classified member will receive .004 year of service credit for each day of unused sick leave. Credit for unused sick leave is applicable to all certificated employees and is determined by dividing the number of unused sick days by the number of base service days required to complete the last school year, if employed full-time.

### 6. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position.

### NOTES TO FINANCIAL STATEMENTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### H. Assets, Liabilities and Equity (Continued)

#### 7. Net Position

In the government-wide financial statements, net position is classified in the following categories:

Net Investment in Capital Assets - This amount consists of capital assets net of accumulated depreciation and reduced by outstanding debt that attributed to the acquisition, construction, or improvement of the assets.

Restricted Net Position - This amount is restricted by external creditors, grantors, contributors, laws or regulations of other governments.

Unrestricted Net Position - This amount is all net position that does not meet the definition of "net investment in capital assets " or "restricted net position".

#### 8. Use of Restricted/Unrestricted Net Position

When an expense is incurred for purposes for which both restricted and unrestricted net position is available, the District's policy is to apply restricted net position first.

#### 9. <u>Fund Equity</u>

In the fund financial statements, governmental funds report fund balance as nonspendable, restricted, committed, assigned or unassigned, based primarily on the extent to which the District is bound to honor constraints on how specific amounts are to be spent.

<u>Nonspendable Fund Balance</u> - Includes the portions of fund balance not appropriable for expenditures.

<u>Restricted Fund Balance</u> - Includes amounts subject to externally imposed and legally enforceable constraints.

<u>Committed Fund Balance</u> - Includes amounts subject to District constraints selfimposed by formal action of the District Governing Board.

<u>Assigned Fund Balance</u> - Includes amounts the District intends to use for a specific purpose. Assignments may be established by the District Governing Board, or the Chief Business Official/Superintendent of the District.

### NOTES TO FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED JUNE 30, 2013

### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### H. Assets, Liabilities and Equity (Continued)

### 9. Fund Equity (Continued)

<u>Unassigned Fund Balance</u> - Includes the residual balance that has not been assigned to other funds and is not restricted, committed, or assigned to specific purposes.

### Fund Balances

The District's fund balances at June 30, 2013 consisted of the following:

			Bo	nd Interest			
			_	and	_	Other	
	~		R	edemption	Go	vernmental	
	Ge	neral Fund		Fund		Funds	 Total
Nonspendable:							
Revolving Fund	\$	3,000					\$ 3,000
Stores Inventory					\$	216	216
Prepaid Expenditures		1,275					 1,275
Total Nonspendable Fund Balance		4,275				216	4,491
Restricted For:							
Legally Restricted Categorical Funding		276,559					276,559
Debt Service			\$	1,146,444			1,146,444
Food Service Program						14,405	 14,405
Total Restricted Fund Balance		276,559		1,146,444		14,405	 1,437,408
Assigned For:							
Food Service Program						1,580	1,580
Capital Outlay Projects						228,840	228,840
Textbooks DD1 221		40,694					40,694
Unspent Locally Restricted Carryover		158,605					158,605
District House Repairs		13,344					13,344
Future Facilities Maintenance/Repairs		625,723					625,723
Future OPEB Obligations		111,487					111,487
Total Assigned Fund Balance		949,853		0		230,420	1,180,273
Unassigned:							
Reserve for Economic Uncertainties		467,212					467,212
Other Unassigned		5,221,373					 5,221,373
Total Unassigned Fund Balance		5,688,585		0		0	 5,688,585
Total Fund Balances	\$	6,919,272	\$	1,146,444	\$	245,041	\$ 8,310,757

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### H. Assets, Liabilities and Equity (Continued)

#### 9. Fund Equity (Concluded)

#### Fund Balance Policy

The District believes that sound financial management principles require that sufficient funds be retained by the District to provide a stable financial base at all times. To retain this stable financial base, the District needs to maintain unrestricted fund balance in its General Fund sufficient to fund cash flows of the District and to provide financial reserves for unanticipated expenditures and/or revenue shortfalls of an emergency nature.

The purpose of the District's fund balance policy is to maintain a prudent level of financial resources to protect against reducing service levels because of temporary revenue shortfalls or unpredicted one-time expenditures.

The District has adopted a policy to achieve and maintain unrestricted fund balance in the General Fund of 4% of total General Fund expenditures, other uses and transfers out at the close of each fiscal year, consistent with the recommended level promulgated by the State of California.

Additional detailed information, along with the complete *Fund Balance Policy* can be obtained from the District.

#### 10. <u>Revenue Limit/Property Tax</u>

The District's revenue limit is received from a combination of local property taxes, state apportionments, and other local sources.

The county is responsible for assessing, collecting, and apportioning property taxes. Taxes are levied for each fiscal year on taxable real and personal property in the county. The levy is based on the assessed values as of the preceding January 1, which is also the lien date. Property taxes on the secured roll are due on November 1 and February 1, and taxes become delinquent after December 10 and April 10, respectively. Property taxes on the unsecured roll are due on the lien date (January 1), and become delinquent if unpaid by August 31.

Secured property taxes are recorded as revenue when apportioned, in the fiscal year of the levy. The county apportions secured property tax revenue in accordance with the alternate method of distribution prescribed by Section 4705 of the California *Revenue and Taxation Code*. This alternate method provides for crediting each applicable fund with its total secured taxes upon completion of the secured tax roll - approximately October 1 of each year.

## NOTES TO FINANCIAL STATEMENTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### H. Assets, Liabilities and Equity (Concluded)

#### 10. <u>Revenue Limit/Property Tax (Concluded)</u>

The County Auditor reports the amount of the District's allocated property tax revenue to the California Department of Education. Property taxes are recorded as local revenue limit sources by the District.

The California Department of Education reduces the District's entitlement by the District local property tax revenue. The balance is paid from the state General Fund, and is known as the State Apportionment.

The District's Base Revenue Limit is the amount of general purpose tax revenue, per average daily attendance (ADA), that the District is entitled to by law. This amount is multiplied by the second period ADA to derive the District's total entitlement.

#### I. Impact of Recently Issued Accounting Principles

The GASB issued Statement 60, *Accounting and Financial Reporting for Service Concession Arrangements* providing financial reporting guidance for service concession arrangements (SCAs). Although this statement is effective for fiscal year 2012-2013, the District does not have any SCAs and therefore the adoption of GASB 60 does not have any impact on the District's financial statements.

The GASB issued Statement 61, The Financial Reporting Entity: Omnibus an Amendment of GASB Statements No. 14 and No. 34 in November 2010. GASB 61 provides criteria for classifying entities as component units to better assess the accountability of elected officials by ensuring the financial reporting entity includes only organizations which the elected officials are financially accountable or that are determined by the District to be misleading to exclude. This statement is effective beginning in fiscal year 2013-2014. Management is currently evaluating the impact of the adoption of this statement on the District's financial statements.

The GASB issued Statement 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements* in December 2010. GASB 62 incorporates into authoritative literature guidance that is included in pronouncements issued on or before November 30, 1989 by the Financial Accounting Standards Board (FASB), Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins of the American Institute of Certified Public Accountants' (AICPA) Committee on Accounting Procedures, which does not conflict with or contradict GASB pronouncements.

### NOTES TO FINANCIAL STATEMENTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONCLUDED)

### I. Impact of Recently Issued Accounting Principles (Concluded)

The District was required to implement the Statement 62 in fiscal year 2012-2013, although adoption of Statement 62 does not have any impact on the District's financial statements.

The GASB issued Statement 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* in June 2011. GASB 63 provides guidance for reporting deferred outflows of resources, deferred inflows of resources, and net position and related disclosures. The statement of net assets is renamed the statement of net position and includes four components, assets, deferred outflows of resources, liabilities and deferred inflows of resources. The District was required to implement the Statement 63 in fiscal year 2012-2013.

The GASB issued Statement 65, *Items previously reported as Assets and Liabilities* in March, 2013. GASB 65 was intended to compliment Statement No. 63 by identifying items previously reported as assets and liabilities that should be classified as deferred outflows or deferred inflows going forward. This statement is effective beginning in fiscal year 2013-2014.

The GASB issued Statement 67, *Financial Reporting for Pension Plans-an Amendment of GASB Statement No. 25* in June 2012 to improve financial reporting by state and local governmental pension plans with regard to providing decision-useful information, supporting assessments of accountability and interperiod equity, and creating additional transparency. This statement is effective beginning in fiscal year 2013-2014.

#### NOTE 2 - CASH

#### A. Summary of Cash

The following is a summary of cash at June 30, 2013:

Governmental <u>Activities</u>	Fiduciary <u>Funds</u>	Total
<u>\$8,392,960</u>	<u>\$236,801</u>	<u>\$8,629,761</u>

## NOTES TO FINANCIAL STATEMENTS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2013

## NOTE 2 - CASH (CONTINUED)

## A. <u>Summary of Cash (Concluded)</u>

The District had the following cash at June 30, 2013:

	 Fair Value	Carrying Amount	Credit Quality Rating
Cash on Hand and in Bank Cash in Revolving Fund Cash in County Treasury	\$ 68,327 3,000 8,557,701	\$ 68,327 3,000 8,558,434	Not Rated Not Rated Not Rated
Total	\$ 8,629,028	\$ 8,629,761	

### B. Policies and Practices

The District is authorized by State statutes and in accordance with the District's Investment Policy (Policy) to invest in the following:

- Securities issued or guaranteed by the Federal Government or its agencies
- State Local Agency Investment Fund (LAIF)
- Insured and/or collateralized certificates of deposit

The Policy, in addition to State statues, establishes that funds on deposit in banks must be federally insured or collateralized and investments shall (1) have maximum maturity not to exceed five years, (2) be laddered and based on cash flow forecasts; and (3) be subject to limitations to a certain percent of the portfolio for each of the authorized investments. The District's investments comply with the established policy.

#### Cash in Commercial Banks

Cash balances held in commercial bank accounts are insured to \$250,000 by the Federal Deposit Insurance Corporation. These amounts are held within various financial institutions. As of June 30, 2013 the carrying amount of the District's accounts was \$71,327, all of which was insured.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 2 - CASH (CONTINUED)

#### B. <u>Policies and Practices (Concluded)</u>

#### Cash in County Treasury

In accordance with *Education Code* Section 41001, the District maintains substantially all of its cash with the County Treasury as an involuntary participant of a common investment pool, which totaled \$821,507,533. The fair market value of this pool as of that date, as provided by the pool sponsor, was \$821,437,240. Interest is deposited into participating funds. The balance available for withdrawal is based on the accounting records maintained by the county treasurer, which is recorded on the amortized cost basis.

#### C. Risk Disclosures

GASB Statement No. 40 requires a determination as to whether the District was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures.

Interest Rate Risk - Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Pool and having the pool purchase a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

At June 30, 2013 the District had the following investment maturities:

				Investr	n Years)			
Investment Type	]	Fair Value	Less than 1		than 1 1 to 4		1 to 4 More than	
County Treasury	\$	8,557,701	\$	7,407,461	\$	1,148,444	\$	1,796

Credit Risk - Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The county is restricted by Government Code Section 53635 pursuant to Section 53601 to invest only in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At year end, the District was not exposed to credit risk.

### NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 2 - CASH (CONCLUDED)

#### C. <u>Risk Disclosures (Concluded)</u>

Custodial Credit Risk - Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the District's name.

Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held by either the counterparty or the counterparty's trust department or agent but not in the District's name. At year end, the District was not exposed to custodial credit risk.

Concentration of Credit Risk - This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. At year end, the District was not exposed to concentration of credit risk.

Foreign Currency Risk - This is the risk that exchange rate will adversely affect the fair value of an investment. At year end, the District was not exposed to foreign currency risk.

#### NOTE 3 - EXCESS OF EXPENDITURES OVER APPROPRIATIONS

The excess of expenditures over appropriations in individual governmental funds as of June 30, 2013, are as follows:

	Excess Expenditures		
Fund			
Major Governmental Funds: Bond Interest and Redemption Fund Debt Service-Principal Retirement	\$	105,000	
Non-Major Governmental Funds:			
Cafeteria Fund			
Classified Salaries		6,008	
Food and Supplies		20,197	
Contract Services		172	

The District incurred unanticipated expenditures for which the budgets were not revised.

### NOTES TO FINANCIAL STATEMENTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 4 - ACCOUNTS RECEIVABLE

Accounts receivable at June 30, 2013 consist of the following:

			Other			
	Gen	eral Fund	 rnmental unds	Total		
Federal Government Categorical Aid Programs	\$	140,285	\$ 7,960	\$	148,245	
State Government						
Categorical Aid Programs		48,285			48,285	
Lottery		44,802			44,802	
Other		36,037	 704		36,741	
Total State Government		129,124	704		129,828	
Local Government		44,537			44,537	
Miscellaneous			 559		559	
Total Accounts Receivable	\$	313,946	\$ 9,223	\$	323,169	

#### NOTE 5 - INTERFUND TRANSACTIONS

Interfund transactions are reported as either loans, services provided, reimbursements, or transfers. Loans are reported as interfund receivables and payables, as appropriate, and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transactions among governmental or proprietary funds are netted as part of the reconciliation to the government-wide financial statements.

#### Interfund Receivables and Payables

There were no interfund receivables and payables as of June 30, 2013.

#### Interfund Transfers

Interfund transfers consist of operating transfers from funds receiving revenue to funds through which the resources are to be expended.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

## NOTE 5 - INTERFUND TRANSACTIONS (CONCLUDED)

## Interfund Transfers (Concluded)

Interfund transfers for the 2012-2013 fiscal year were as follows:

	Tra	nsfers In	Transfers Out		
Major Governmental Funds: General Fund			\$	238,000	
Non-Major Governmental Funds: Cafeteria Fund	\$	196,000			
Fiduciary Funds: Scholarship Fund		42,000			
Total	\$	238,000	\$	238,000	

Transfer of \$196,200 from the General Fund to the Cafeteria Fund to cover cash flow shortages.

Transfer of \$42,000 from the General Fund to the Trust Fund to cover legal settlement.

#### NOTE 6 - CAPITAL ASSETS AND DEPRECIATION

Capital asset activity for the year ended June 30, 2013, is shown below:

		Balance						Balance
	Jı	uly 01, 2012	A	Additions	De	ductions	Ju	ane 30, 2013
Capital assets, not being depreciated:								
Land	\$	829,201					\$	829,201
Work in progress			\$	126,639				126,639
Total capital assets, not being depreciated		829,201		126,639				955,840
Capital assets being depreciated:								
Buildings		30,686,613						30,686,613
Improvements of sites		3,352,336		20,596				3,372,932
Equipment		1,968,643		163,578	\$	35,005		2,097,216
Total capital assets, being depreciated		36,007,592		184,174		35,005		36,156,761
Less accumulated depreciation for:								
Buildings		13,939,479		875,698				14,815,177
Improvements of sites		3,143,941		34,641				3,178,582
Equipment		1,628,507		90,107		33,955		1,684,659
Total accumulated depreciation		18,711,927		1,000,446		33 <i>,</i> 955		19,678,418
Total capital assets, being depreciated, net		17,295,665		(816,272)		1,050		16,478,343
Governmental activities capital assets, net	\$	18,124,866	\$	(689,633)	\$	1,050	\$	17,434,183

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 6 - CAPITAL ASSETS AND DEPRECIATION (CONCLUDED)

Depreciation expense was charged to governmental activities as follows:

Governmental Activities:

Instruction	\$ 768,467
School Site Administration	160
Home to School Transportation	77,417
Ancillary Services	6,826
All Other General Administration	28,916
Plant Services	118,660
Total	\$ 1,000,446

#### NOTE 7- GENERAL OBLIGATION BONDS

On November 7, 2000, the District received authorization from its voters to issue \$7 million of General Obligations Bonds. The District issued \$3,630,000 of Series 2002 Bonds on May 29, 2002. The proceeds of the bonds are to be used to construct and modernize school facilities, including libraries, computer labs and multi-use rooms for school and community use; repair aging infrastructure such as worn-out electrical and heating systems and restrooms; and construct permanent classrooms to replace aging portables.

During 2009-2010 the District issued General Obligation Bonds, Election of 2009 Series 2011, in the aggregate principal amount of \$9,290,000 with interest ranging from 3.0% to 5.0% for the purpose of financing improvements made to its school facilities and to advance refund the District's Certificates of Participation Series 2007, and to pay costs of issuance of the bonds. The final maturity date of the bonds is August 1, 2035. The bonds were authorized by the voters of the District by a 55% vote.

In September 2011 refunding bonds in the amount of \$5,370,000 were issued to defease the 2001 and 2002 series bond issues. The bonds bear interest rates of 2.5% to 3.64% with maturity dates of August 1, 2012 through August 1, 2026.

The outstanding general obligation bonded debt of the Shoreline Unified School District as of June 30, 2013 is:

Date of Issue	Interest Rate	Maturity Date	-	mount of Original Issue	0	Restated) utstanding uly 1, 2012	 edeemed Current Year	utstanding ne 30, 2013
2002	4.25-5.25	2027	\$	3,360,000	\$	135,000	\$ 135,000	\$ 0
2010	3.0-5.0	2036		9,290,000		9,160,000	245,000	8,915,000
2011	2.5-3.64	2027		5,270,000		5,270,000	 230,000	 5,040,000
Totals			\$	17,920,000	\$	14,565,000	\$ 610,000	\$ 13,955,000

#### NOTES TO FINANCIAL STATEMENTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 7- GENERAL OBLIGATION BONDS (CONCLUDED)

The annual requirement to amortize general obligation bonds payable, outstanding as of June 30, 2013, are as follows:

Year Ended June 30	 Principal	 Interest	(Restated) Total
2014	\$ 555,000	\$ 540,802	\$ 1,095,802
2015	565,000	520,952	1,085,952
2016	590,000	497,328	1,087,328
2017	615,000	476,852	1,091,852
2018	635,000	458,403	1,093,403
2019-2023	3,460,000	1,962,434	5,422,434
2024-2028	3,445,000	1,297,116	4,742,116
2029-2033	2,380,000	694,704	3,074,704
2034-2036	1,710,000	125,384	1,835,384
Totals	\$ 13,955,000	\$ 6,573,975	\$ 20,528,975

## NOTE 8 - CAPITAL LEASE OBLIGATIONS

The District leases a bus under agreements which provide for title to pass upon expiration of the lease period. Future minimum lease payments are as follows:

Year Ended June 30	Lease	Payment
2014 2015 2016 2017	\$	31,915 31,915 17,101 17,101
Total payments		98,032
Less amounts representing interest		(5,807)
Present value of net minimum lease payments	\$	92,225

The District will receive no sublease rental revenues nor pay any contingent rentals for this equipment.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 9 - OTHER POST EMPLOYMENT BENEFITS

The Shoreline Unified School District accounts for postemployment benefits under GASB Statement 45, <u>Accounting and Financial Reporting by Employers for Post-employment Benefits Other than Pension</u>. This accounting requires the District to report its liability for other postemployment benefits (OPEB) consistent with newly established generally accepted accounting principles by reflecting an actuarially determined liability for the present value of projected future benefits for retired and active employees on the financial statements.

#### Plan Description

The District provides retiree health benefits based on age and service. Following is a description of the current retiree benefit plan. Two (2) retirees are entitled to benefits under prior grandfathered plans.

Benefits types provided Duration of Benefits Required Service Minimum Age Dependent coverage District Contribution % District Cap: Medical Vision Dental Medical, Vision, Dental To age 65 12 years\* 55 No 100% Kaiser High Plan Option None

None

\* 5 years if hired before July 1, 2007.

#### Funding Policy

Employees are not required to contribute to the plan. In order to fully fund the plan, the District would be required to contribute the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The District's policy is to pay the benefits as a cash outlay after retirement (the pay-as-you-go method). However, at June 30, 2013, the District assigned \$111,487 in the General Fund for the payment of future postemployment benefits.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

#### Annual OPEB Cost

For fiscal year ended June 30, 2013, the District's annual OPEB cost (expense) was \$241,321. The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the past three years are as follows:

	Percentage of Annual							
Fiscal Year	Annual	OPEB Cost	Net OPEB					
Ended June 30	OPEB Cost	<u>Contributed</u>	<u>Obligation</u>					
2013	\$241,321	27%	\$549,920					
2012	\$243,586	38%	\$374,250					
2011	\$245,556	49%	\$223,761					

The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the Plan, and changes in the District's net OPEB obligation to the Plan:

Annual required contribution Interest on OPEB obligation Adjustment to annual required contribution	\$246,954 18,712 <u>(24,346</u> )
Annual OPEB cost (expense)	241,321
Payments made	(65,651)
Increase in net OPEB obligation	175,670
Net OPEB obligation-beginning of year	374,250
Net OPEB obligation-end of year	<u>\$549,920</u>

Funding Status and Funding Progress

As of July 1, 2011, the most recent actuarial valuation date, the plan was unfunded. The actuarial accrued liability for benefits was \$1,798,111, all of which is unfunded.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

### NOTES TO FINANCIAL STATEMENTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (CONCLUDED)

Funding Status and Funding Progress (Concluded)

The funded status of the plan as of July 1, 2011 was as follows:

Actuarial accrued liability (AAL)	\$1,798,111
Actuarial value of plan assets	0
Unfunded actuarial accrued liability (UAAL)	<u>\$1,798,111</u>
Funded ratio (actuarial value of plan assets/AAL)	0.00%

#### Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefits costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2011, actuarial valuation, the "projected unit credit" actuarial cost method was used. The actuarial assumptions included a 5.0% investment rate of return, an annual healthcare cost trend rate of 10% per year, and an assumed payroll increase rate of 3.00%. The UAAL is being amortized using the level percentage of projected payroll method using a 30 year amortization period. The remaining amortization period at June 30, 2013, was twenty-eight years.

#### NOTE 10 - EMPLOYEE RETIREMENT SYSTEMS

Qualified employees are covered under cost-sharing multiple-employer contributory retirement plans maintained by agencies of the State of California. Certificated employees are members of the State Teachers' Retirement System (STRS) and classified employees are members of the California Public Employees' Retirement System (CalPERS).

#### A. State Teachers' Retirement System (STRS)

*Plan Description.* The Shoreline Unified School District contributes to the State Teachers' Retirement System (STRS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by STRS. The plan provides retirement, disability, and survivor benefits to beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the State Teachers' Retirement Law. STRS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the STRS annual financial report may be obtained from the STRS, 100 Waterfront Place, West Sacramento, California 95605.

### NOTES TO FINANCIAL STATEMENTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 10 - EMPLOYEE RETIREMENT SYSTEMS (CONTINUED)

#### A. State Teachers' Retirement System (STRS) (Concluded)

*Funding Policy.* Active plan members are required to contribute 8.0% of their salary and the Shoreline Unified School District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the STRS Teachers' Retirement Board. The required employer contribution rate for fiscal year 2012-2013 was 8.25% of annual payroll. The contribution requirements of the plan members are established by state statute. The Shoreline Unified School District's contributions to STRS for the fiscal year ending June 30, 2013, 2012, and 2011 were \$368,194, \$345,244 and \$348,715, respectively, and equal 100% of the required contributions for each year.

#### B. California Public Employees Retirement System (CalPERS)

*Plan Description.* The Shoreline Unified School District contributes to the School Employer Pool under the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State statutes, as legislatively amended, within the Public Employees' Retirement Law. CalPERS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the CalPERS' annual financial report may be obtained from the CalPERS Executive Office, 400 Q Street, Room 1820, Sacramento, CA 95814.

*Funding Policy.* Active plan members are required to contribute 7.0% of their salary and the Shoreline Unified School District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the CalPERS Board of Administration. The required employer contribution rate for fiscal 2012-2013 was 11.417% of annual payroll. The contribution requirements of the plan members are established by State statute. The Shoreline Unified School District's contributions to CalPERS for the fiscal year ending June 30, 2013, 2012 and 2011 were \$214,317, \$201,640 and \$197,119, respectively, and equal 100% of the required contributions for each year.

C. Social Security

As established by Federal law, all public sector employees who are not members of their employer's existing retirement system (STRS or PERS) must be covered by social security or an alternative plan. The District has elected to use Social Security.

### NOTES TO FINANCIAL STATEMENTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 10 - EMPLOYEE RETIREMENT SYSTEMS (CONCLUDED)

#### D. On Behalf Payment

The State of California makes contributions to STRS and PERS on behalf of the District. These payments consist of State General Fund contributions to STRS and contributions to PERS for the year ended June 30, 2013. Under accounting principles generally accepted in the United States of America, these amounts are to be reported as revenues and expenditures, however, guidance received from the California Department of Education advises local education agencies not to record these amounts in the Annual Financial and Budget Report. These amounts also have not been recorded in these financial statements.

#### E. Early Retirement Incentive Program

The District has adopted, in 2007-2008 and 2009-2010, an early retirement incentive program, pursuant to Education Code Sections 22714, 22714.5 and 44929, whereby the service credit to eligible employees is increased by two years. Eligible employees must have five or more years of service under the State Teachers' Retirement System and retire during a period of not more than 120 days or less than 60 days from the date of the formal action taken by the District.

The District has determined that the formal action taken would result in a net savings to the District.

Future payments excluding interest and administrative costs for the employees that retired are \$47,178 and are reported as long-term debt by the District in the Government-Wide Statement of Net Position.

Year Ended June 30	 Retirement centives
2014 2015 2016	\$ 15,106 15,106 8,483
2017	 8,483
Total	\$ 47,178

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 11 - OTHER LONG-TERM DEBT

In addition to the commitments and contingencies described in Note 13 and Note 14, the District settled a lawsuit with a family of a District student for \$398 thousand. The settlement will be paid over ten (10) years beginning in fiscal year 2010-2011 and maturing in the fiscal year 2019-2020. The amount payable is non-interest bearing and the amortization of the remaining liability is as follows:

Year Ended				
June 30	P	Principal		
2014	\$	42,000		
2015	Ŷ	24,000		
2016		24,000		
2017		24,000		
2018		10,667		
2019-2020		21,333		
Total	\$	146,000		

#### NOTE 12 - LONG-TERM DEBT

A schedule of changes in long-term debt for the year ended June 30, 2013, is shown below.

	(Restated)								
	Balance						Balance	Dı	ie Within
	 uly 1, 2012	Additions Deducti		eductions	June 30, 2013		One Year		
General Obligation Bonds	\$ 14,565,000			\$	610,000	\$	13,955,000	\$	555,000
Capital Lease Obligations	41,147	\$	81,102		30,024		92,225		29,176
Other Post-employment Benefits	374,250		241,321		65,651		549,920		
Early Retirement Incentives	62,284				15,106		47,178		15,106
Other Long-Term Debt	188,000				42,000		146,000		42,000
Totals	\$ 15,230,681	\$	322,423	\$	762,781	\$	14,790,323	\$	641,282

General Obligation Bond payments will be made from the Bond Interest and Redemption Fund with local property taxes. The Capital Lease Obligations, Early Retirement Incentives, Other Post-Employment Benefits and Other Long-Term Debt will be paid from the General Fund.

### NOTES TO FINANCIAL STATEMENTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

### NOTE 13 - <u>RISK MANAGEMENT</u>

#### A. Property and Liability

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year ending June 30, 2013, the District contracted with Redwood Empire Schools Insurance Group (RESIG) for property and liability insurance coverage and RESIG for theft insurance coverage. Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been a significant change in coverage from the prior year.

#### B. <u>Workers' Compensation</u>

For fiscal year 2013, the District participated in the Redwood Empire Schools Insurance Group (RESIG), an insurance purchasing pool. The intent of the RESIG is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the RESIG. The workers' compensation experience of the participating districts is calculated as one experience and a common premium rate is applied to all districts in the RESIG. Each participant pays its workers' compensation premium based on its individual rate. Total savings are then calculated and each participant will then either receive money from or be required to contribute to the "equity-pooling fund." This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the RESIG. Participation in the RESIG is limited to districts that can meet the RESIG selection criteria.

#### NOTE 14 - COMMITMENTS AND CONTINGENCIES

#### A. <u>Litigation</u>

The District may be involved in various litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the District at June 30, 2013.

### B. State and Federal Allowances, Awards and Grants

The District has received state and federal funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursements will not be material.

### NOTES TO FINANCIAL STATEMENTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 14 - COMMITMENTS AND CONTINGENCIES (CONCLUDED)

#### C. Joint Ventures

The District participates in a joint venture under a joint power agreement (JPA) with Redwood Empire Schools Insurance Group (RESIG). The relationship between the District and the JPA is such that the JPA is not a component unit of the District for financial reporting purposes.

The JPA arranges for and/or provides coverage for its members. The JPA is governed by a board consisting of a representative from each member district. The board controls the operations of its JPA, including selection of management and approval of operating budgets independent of any influence by the member districts beyond their representation on the Board. Each member district pays a premium commensurate with the level of coverage requested and shares surpluses and deficits proportionately to their participation in the JPA.

#### NOTE 15 – STUDENT BODY FUNDS

The Student Body often engage in activities which involve cash transactions. These transactions are not subject to adequate internal accounting control prior to deposits being recorded in the bank accounts. It has been determined on a cost benefit basis that providing increased internal control in this area does not justify the additional costs that would be necessary to control receipts prior to the point of deposit.

#### NOTE 16 - RESTATEMENT OF NET POSITION

The amounts previously reported as net position at June 30, 2012 on the Government-wide Statement of Net Position have been restated due to an understatement of General Obligation Bonds.

The effect of this restatement is a decrease in the June 30, 2012 net position of \$135,000 as follows:

	wie	overnment- de Financial statements
Net Position, June 30, 2012, as originally reported	\$	9,104,075
Understatement of General Obligation Bonds		(135,000)
Restated Net Position, June 30, 2013	\$	8,969,075

## NOTES TO FINANCIAL STATEMENTS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2013

## NOTE 17 - SUBSEQUENT EVENT

Management has evaluated subsequent events through December 3, 2013, the date on which the financial statements were available to be issued.

# REQUIRED SUPPLEMENTARY INFORMATION

## SHORELINE UNIFIED SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET (GAAP) AND ACTUAL GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Budge	eted Amounts			
	Original	Final	Actual Amounts (GAAP Basis)	Variance with Final Budget - Positive (Negative)	
Revenues			<u></u>		
Revenue Limit Sources: State Apportionments Local Sources	\$ (22,196 6,623,305	,	\$	\$	
Total Revenue Limit	6,601,109	6,724,861	6,701,210	(23,651)	
Federal Revenue Other State Revenue Other Local Revenue	1,686,678 975,906 1,537,094	1,006,373	4,231,144 1,006,861 1,634,629	(8,772) 488 6,568	
Total Revenues	10,800,787	13,599,211	13,573,844	(25,367)	
Expenditures					
Certificated Salaries Classified Salaries Employee Benefits Books and Supplies Services and Other Operating Expenditures	4,395,570 2,017,719 2,510,421 480,056 1,336,447	2,089,861 2,516,547 837,498	4,568,762 2,060,550 2,480,963 544,024 1,564,249	56,598 29,311 35,584 293,474 245,109	
Capital Outlay Debt Service:	5,000		9,167	5,000	
Principal Retirement Interest and Fiscal Charges Other Outgo	30,024 1,891 70,000	1,891	30,024 1,891 83,653	19,366	
Total Expenditures	10,847,128	12,027,725	11,343,283	684,442	
Excess of Revenues Over (Under) Expenditures	(46,341	) 1,571,486	2,230,561	659,075	
Other Financing Sources (Uses): Operating Transfers Out	(290,101	) (212,000)	(238,000)	(26,000)	
Excess of Revenues and Other Sources Over (Under)					
Expenditures and Other Uses	(336,442	) 1,359,486	1,992,561	633,075	
Fund Balances - July 1, 2012	4,289,349	4,926,711	4,926,711	0	
Fund Balances - June 30, 2013	\$ 3,952,907	\$ 6,286,197	\$ 6,919,272	\$ 633,075	

## SCHEDULE OF OTHER POSTEMPLOYMENT BENEFITS (OPEB)

## FOR THE FISCAL YEAR ENDED JUNE 30, 2013

			5	Schedule of F	undi	ng Progress			
						Unfunded			UAAL as a
				Actuarial		Actuarial			Percentage
Fiscal	Actuarial	Actuarial		Accrued		Accrued			of
Year	Valuation	Value of		Liability		Liability	Funded	Covered	Covered
Ended	Date	 Assets		(AAL)		(UAAL)	Ratio	 Payroll	Payroll
6/30/11	July 1, 2010	\$ -	\$	1,798,111	\$	1,798,111	0%	\$ 5,863,989	30.7%
6/30/12	July 1, 2010	\$ -	\$	1,798,111	\$	1,798,111	0%	\$ 6,009,770	29.9%
6/30/13	July 1, 2010	\$ -	\$	1,798,111	\$	1,798,111	0%	\$ 6,238,347	28.8%

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 1 - PURPOSE OF SCHEDULES

#### A. <u>Budgetary Comparison Schedule</u>

The District employs budget control by object codes and by individual appropriation accounts. Budgets are prepared on the modified accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The budgets are revised during the year by the Board of Trustees to provide for revised priorities. Expenditures cannot legally exceed appropriations by major object code. The originally adopted and final revised budgets for the General Fund are presented as Required Supplementary Information. The basis of budgeting is the same as GAAP.

#### B. Schedule of Other Postemployment Benefits Funding Progress

The Schedule of Funding Progress presents multi-year trend information which compares, over time, the actuarially accrued liability for benefits with the actuarial value of accumulated plan assets.

SUPPLEMENTARY INFORMATION SECTION

#### TOMALES, CALIFORNIA

### JUNE 30, 2013

### ORGANIZATION

The Shoreline Unified School District was established in 1968. The District office is in Tomales, California. There was no change in District boundaries during the year. The District operates four elementary schools and one high school.

#### BOARD OF TRUSTEES

Name	Office	<u>Term Expires</u>
Tim Kehoe	President	December, 2013
Jane Healy	Vice President	December, 2013
Kegan Stedwell	Clerk	December, 2015
Jim Lino	Trustee	December, 2013
Monique Moretti	Trustee	December, 2015
Jill Manning Sartori	Trustee	December, 2015

#### ADMINISTRATION

Nancy Neu Interim District Superintendent

> Susan Skipp Chief Business Official

### SCHEDULE OF AVERAGE DAILY ATTENDANCE

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

Elementary	Second Period <u>Report</u>	Annual <u>Report</u>
Kindergarten	32	32
First through Third	118	118
Fourth through Sixth	118	119
Seventh and Eighth	69	69
Special Day Classes	10	10
Secondary		
Regular Classes	163	163
Special Education	9	9
ADA Total	519	_520

Average daily attendance is a measurement of the numbers of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to the school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

### SCHEDULE OF INSTRUCTIONAL TIME

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

Grade Level	1986-1987 Minutes Requirement	1982-1983 Actual Minutes	2012-2013 Actual Minutes	Number of Days Traditional Calendar	Status
Kindergarten	36,000	26,500	43,020	180	In Compliance
Grade 1	50,400	47,790	51,000	180	In Compliance
Grade 2	50,400	47,790	54,600	180	In Compliance
Grade 3	50,400	47,790	54,600	180	In Compliance
Grade 4	54,000	47,790	56,100	180	In Compliance
Grade 5	54,000	47,790	56,100	180	In Compliance
Grade 6	54,000	47,790	57,684	180	In Compliance
Grade 7	54,000	47,790	57,684	180	In Compliance
Grade 8	54,000	47,790	57,684	180	In Compliance
Grade 9	64,800	60,180	65,550	180	In Compliance
Grade 10	64,800	60,180	65,550	180	In Compliance
Grade 11	64,800	60,180	65,550	180	In Compliance
Grade 12	64,800	60,180	65,550	180	In Compliance

This schedule presents information on the amount of instruction time offered by the District and whether the District complied with the provisions of *Education Code* Sections 46200 through 46206.

Districts must maintain their instructional minutes at either the 1982-1983 actual minutes or the 1986-1987 requirements, whichever is greater, as required by *Education Code* Section 46201.

Commencing with the 2009-2010 school year and continuing through the 2014-2015 school year, a school district may reduce up to five days of instruction or the equivalent instructional minutes without incurring penalties, as described in *Education Code* Section 46201.2

### SCHEDULE OF CHARTER SCHOOLS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2013

This schedule is provided to list all charter schools chartered by the District and displays information for each charter school on whether or not the charter school is included in the District audit. There were no charter schools in the Shoreline Unified School District.

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2013

Program Name:	Federal Catalog Number	Pass-Through Entity Identifying Number	Program Expenditures
US Department of Agriculture:			
Passed Through California			
Department of Education (CDE):			
National School Lunch	10.555 *	13391	\$ 164,570
US Department of Education:			
Received Direct:			
Maintenance and Operations	84.041 *	N/A	3,969,210
Passed through CDE:		·	
NCLB: Title I Basic Grants	84.010	14329	38,344
NCLB: Title II - Teacher Quality	84.367	14341	36,003
NCLB: Title III - Limited English Proficient	84.365	10084	24,731
NCLB: Title VI, Part B, Rural & Low Income			
School Program	84.358	14356	40,755
Special Education - IDEA, Basic Local			
Assistance Entitlement	84.027	13379	118,425
Special Education - IDEA, Mental Health			
Allocation Plan, Part B	84.027A	14468	3,025
Vocational Education (Carl Perkins)	84.048	13924	651
Total Department of Education			4,231,144
Total Federal Programs			\$ 4,395,714

\* Denotes a major program.

SEE NOTES TO SUPPLEMENTARY INFORMATION

## SHORELINE UNIFIED SCHOOL DISTRICT RECONCILIATION OF UNAUDITED ACTUAL FINANCIAL REPORT WITH AUDITED FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Ger	neral Fund	Mai	eferred intenance Fund	Self-Insurance Fund		
June 30, 2013, Annual Unaudited Actual Financial Report Fund Balance	\$	6,182,062	\$	625,723	\$	111,487	
Adjustments and Reclassifications Increasing (Decreasing) the Fund Balance:							
To conform with GAAP, activity reported separately by the District in certain Special Revenue Funds is reported in the General Fund							
in these financial statements.	<u></u>	737,210		(625,723)		(111,487)	
Net Adjustments and Reclassifications		737,210		(625,723)	<del>1</del>	(111,487)	
June 30, 2013, Audited Financial Statement Fund Balance	\$	6,919,272	\$	0	\$	0	

#### Auditor's Comments

The audited financial statements of all other funds were in agreement with the Unaudited Actual Financial Report for the year ended June 30, 2013.

## SEE NOTES TO SUPPLEMENTARY INFORMATION

#### SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

		Budget						
	2013-2014		2012-2013		2011-2012		2010-2011	
<u>General Fund</u>								
Revenues and Other Financial Sources	\$	10,741,278	\$ 13,573,844	\$	12,019,681	\$	11,232,741	
Expenditures		11,746,501	11,343,283		10,779,632		10,457,260	
Other Uses and Transfers Out		262,626	 238,000		195,000		105,000	
Total Outgo		12,009,127	 11,581,283		10,974,632		10,562,260	
Change in Fund Balance (Deficit)		(1,267,849)	 1,992,561	-	1,045,049	-	670,481	
Ending Fund Balance	\$	4,914,213	\$ 6,919,272	\$	4,926,711	\$	3,881,662	
Available Reserves	\$	4,357,619	\$ 5,688,585	\$	3,775,650	\$	2,885,461	
Reserve for Economic Uncertainties	\$	480,281	\$ 467,212	\$	442,478	\$	426,004	
Unassigned Fund Balance	\$	3,877,338	\$ 5,221,373	\$	3,333,172	\$	2,459,457	
Available Reserves as a Percentage of Total Outgo		36.3%	49.1%		34.4%		27.3%	
Total Long-Term Debt	\$	14,149,041	\$ 14,790,323	\$	15,230,681	\$	15,535,008	
Average Daily Attendance at P-2		495	519		552		531	

This schedule discloses the District's financial trends by displaying past years' data along with current year budget information. These financial trend disclosures are used to evaluate the District's ability to continue as a going concern for a reasonable period of time.

The District's General Fund balance increased \$3,708,091 during the past three years. For a district this size, the state recommends available reserves of at least 4% of total general fund expenditures, other uses and transfers out (total outgo). Available reserves consist of all unassigned fund balances and all funds reserved for economic uncertainty contained within the General Fund. General Fund Balance is expected to decrease \$1,267,849 in 2013-2014. The District's ADA decreased by 12 during the past two years. Total long-term debt has decreased \$744,685 during the past two years.

The amounts reported as budget 2013-2014 are presented for additional analysis and have not been audited.

SEE NOTES TO SUPPLEMENTARY INFORMATION

## SHORELINE UNIFIED SCHOOL DISTRICT COMBINING BALANCE SHEET NON-MAJOR FUND JUNE 30, 2013

Assets	Cafeteria Fund Building Fund		Special Reserve Fund for Capital Outlay Projects	Total Non-Major Governmental Funds
Cash Accounts Receivable Stores Inventory	\$ 12,267 9,223 216	\$ 126,639	\$ 102,201	\$ 241,107 9,223 216
Total Assets	\$ 21,706	\$ 126,639	\$ 102,201	\$ 250,546
Liabilities and Fund Balances				
Liabilities: Accounts Payable	\$ 5,505			\$ 5,505
Total Liabilities	5,505			5,505
Fund Balances: Nonspendable Restricted Assigned	216 14,405 1,580	\$ 126,639	\$ 102,201	216 14,405 230,420
Total Fund Balances	16,201	126,639	102,201	245,041
Total Liabilities and Fund Balances	<u>\$ 21,706</u>	\$ 126,639	<u>\$ 102,201</u>	<u>\$                                    </u>

## SHORELINE UNIFIED SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	_Cafeteria Fund		Building Fund		Special Reserve Fund for Capital Outlay Projects		Total Non-Major Governmental Funds	
Revenues								
Federal Revenue	\$	164,570					\$	164,570
Other State Revenue		14,840						14,840
Other Local Revenue		28,105	\$	212	\$	131		28,448
Total Revenues		207,515		212		131		207,858
Expenditures								ŕ
Classified Salaries		138,466						138,466
Employee Benefits		76,388						76,388
Books and Supplies		183,965		2,917				186,882
Services and Other		,		,				ŗ
Operating Expenditures		13,072						13,072
Capital Outlay		5,569		164,447				170,016
Total Expenditures	Rockson of Paris	417,460		167,364		0	-	584,824
Excess of Revenues Over								
(Under) Expenditures		(209,945)		(167,152)		131		(376,966)
Other Financing Sources: Operating Transfers In		196,000						196,000
1 0								
Excess of Revenues and Other Sources Over (Under)								
Expenditures		(13,945)		(167,152)		131		(180,966)
Fund Balances - July 1, 2012		30,146		293,791		102,070		426,007
Fund Balances - June 30, 2013	\$	16,201	\$	126,639	\$	102,201	\$	245,041

## SHORELINE UNIFIED SCHOOL DISTRICT COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS – STUDENT BODY JUNE 30, 2013

WEST MARIN SCHOOL		ginning alances	A	dditions	De	ductions		Ending alances
<u>ASSETS</u> Cash <u>LIABILITIES</u> Due to Student Groups <u>TOMALES ELEMENTARY SCHOOL</u>	\$ \$	21,360 21,360	\$ \$	21,242 21,242	\$\$	22,903 22,903	\$ \$	19,699 19,699
<u>ASSETS</u> Cash <u>LIABILITIES</u> Due to Student Groups <b>TOMALES HIGH SCHOOL</b>	\$ \$	11,082 11,082	\$ \$	27,390 27,390	\$	27,008 27,008	\$ \$	11,464 11,464
ASSETS Cash <u>LIABILITIES</u> Due to Student Groups TOTAL AGENCY FUNDS	\$ \$	40,811 40,811	\$ \$	91,687 91,687	\$	95,334 95,334	\$ \$	37,164 37,164
<u>ASSETS</u> Cash <u>LIABILITIES</u> Due to Student Groups	\$ \$	73,253 73,253	\$ \$	140,319 140,319	\$	145,245 145,245	\$	68,327 68,327

### NOTES TO SUPPLEMENTARY INFORMATION

### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 1 - PURPOSE OF STATEMENTS AND SCHEDULES

#### A. Schedule of Average Daily Attendance

Average daily attendance is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

#### B. <u>Schedule of Instructional Time</u>

The District has received incentive funding for increasing instructional time as provided by the Incentives for Longer Instructional Day. This schedule presents information on the amount of instructional time and number of days offered by the District and whether the District complied with the provisions of Education Code Sections 46201 through 46206.

#### C. Schedule of Charter Schools

This schedule is provided to list all charter schools chartered by the District and displays information for each charter school on whether or not the charter school is included in the District audit.

#### D. Schedule of Expenditures of Federal Awards

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with requirements of the United States Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations.

#### E. Reconciliation of Unaudited Actual Financial Report with Audited Financial Statements

This schedule provides the information necessary to reconcile the fund balances of all funds as reported on the Unaudited Actual Financial Report to the audited financial statements.

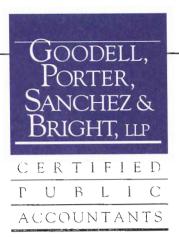
#### F. Schedule of Financial Trends and Analysis

This schedule is presented to improve the evaluation and reporting of the going concern status of the District.

#### G. Combining Statements and Individual Fund Schedules

Combining statements and individual fund schedules are presented for purposes of additional analysis, and are not a required part of the District's basic financial statements. These statements and schedules present more detailed information about the financial position and financial activities of the District's individual funds.

OTHER INDEPENDENT AUDITOR'S REPORTS SECTION



JOHN E GEODH L. CIV AIRGINIA K. PORTER, CEA BEATHAY A. SANCHEZ, CIV SUZY II, BRIGHT, CIA RICHARDA GOODEL, CIA MICHLEELM HANSON, CIA

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education Shoreline Unified School District Tomales, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Shoreline Unified School District, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise Shoreline Unified School District's basic financial statements and have issued our report thereon dated December 3, 2013.

## Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Shoreline Unified School District's, internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Shoreline Unified School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Shoreline Unified School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Board of Education Shoreline Unified School District Page Two

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies and therefore, material weaknesses or significant deficiencies, may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as item 2013-1 that we consider to be significant deficiencies.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Shoreline Unified School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Shoreline Unified School District's Responses to Findings

Shoreline Unified School District's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Shoreline Unified School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

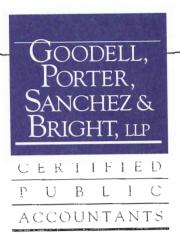
#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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GOODELL, PORTER, SANCHEZ & BRIGHT, LLP Certified Public Accountants

December 3, 2013



IOHN I GOODLL, CPA VIRGINIA & PORTER, CPA REVERIY A SANCHUZ, CPA SUZY HARDEL ROHT, CPA RICHARD I GOODLL, CPA RICHARD I GOODLL, CPA

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Board of Education Shoreline Unified School District Tomales, California

## Report on Compliance for Each Major Federal Program

We have audited Shoreline Unified School District's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of Shoreline Unified School District's major federal programs for the year ended June 30, 2013. Shoreline Unified School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Shoreline Unified School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Shoreline Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Shoreline Unified School District's compliance.

Board of Education Shoreline Unified School District Page Two

### **Opinion on Each Major Federal Program**

In our opinion, Shoreline Unified School District, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2013.

### Report on Internal Control Over Compliance

Management of Shoreline Unified School District, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Shoreline Unified School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Shoreline Unified School District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in the internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiencies, in internal control over compliance with a type of deficiencies, in internal control over compliance with a type of deficiencies, in internal control over compliance is a deficiency in internal control over compliance is a deficiency of a federal program that type of compliance is a deficiency of deficiencies, in internal control over compliance with a type of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

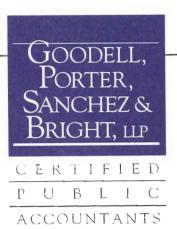
Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Dubble Pater Sund + Bright, LLP

GOODELL, PORTER, SANCHEZ & BRIGHT, LLP Certified Public Accountants

December 3, 2013



IOHNT GOODFUL, CPA VIRGINIA & TORTHR, CFA EGAFRIYA SANCHIZ, CFA SCVH ERGHT, CFA RGHTRET GOODFUL, CFA MICHTLET M HANSON, CFA

#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH STATE LAWS AND REGULATIONS

Board of Education Shoreline Unified School District Tomales, California

We have audited Shoreline Unified School District's compliance with the types of compliance requirements described in the *Standards and Procedures for Audits of California K-12 Local Education Agencies 2012-13* that could have a direct and material effect on each of Shoreline Unified School District's State government programs as noted below for the year ended June 30, 2013.

#### Management's Responsibility

Management is responsible for compliance with the requirements of State laws and regulations.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance with State laws and regulations of Shoreline Unified School District's State government programs based on our audit of the types of compliance requirements referred to below. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Standards and Procedures for Audits of California K-12 Local Education Agencies 2012-13*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the applicable State laws and regulations listed below occurred. An audit includes examining, on a test basis, evidence about Shoreline Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion. However, our audit does not provide a legal determination of Shoreline Unified School District's compliance with those requirements.

In connection with the audit referred to above, we selected and tested transactions and records to determine the District's compliance with the state laws and regulations applicable to the following items:

Description	Procedures in <u>the Audit Guide</u>	Procedures <u>Performed</u>
Attendance reporting	6	Yes
Teacher certification and mis-assignments	3	Yes
Kindergarten Continuance	3	Yes
Independent study	23	No (see next page)
Continuation education	10	Not Applicable
Instructional Time:		
School Districts	6	Yes
County Offices of Education	3	Not Applicable
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Board of Education Shoreline Unified School District Page Two

	Procedures in	Procedures
Description	the Audit Guide	Performed
Instructional Materials:		
General Requirements	8	Yes
Ratios of Administrative Employees to Teachers	1	Yes
Classroom Teacher Salaries	1	Yes
Early Retirement Incentive Program	4	Not Applicable
GANN Limit calculation	1	Yes
School Accountability Report Card	3	Yes
Juvenile Court Schools	8	Not Applicable
Class Size Reduction (Including Charter Schools):		
General Requirements	7	Yes
Option One	3	Yes
Option Two	4	Not Applicable
Districts or Charter Schools with only one school serving K-3	4	Not Applicable
After School Education and Safety Program:		
General Requirements	4	Yes
After School	5	Yes
Before School	6	Not Applicable
Charter Schools:		
Contemporaneous Records of Attendance	1	Not Applicable
Mode of Instruction, for Charter Schools	1	Not Applicable
Non Classroom-Based Instruction/Independent Study	15	Not Applicable
Determination of Funding for Non Classroom-Based		
Instruction	3	Not Applicable
Annual Instructional Minutes - Classroom Based	4	Not Applicable

Procedures were not performed for Independent Study attendance because the average daily attendance generated by the program was below the level required for testing.

#### **Opinion on Each State Government Program**

In our opinion, Shoreline Unified School District, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its State government programs for the year ended June 30, 2013, except as described as finding 2013-2 in the schedule of audit findings and questioned costs/responses.

#### Shoreline Unified School District's Response to Findings

Shoreline Unified School District's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Shoreline Unified School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report on compliance is solely to describe the scope of our testing of compliance and the results of that testing based on the requirements of the *Standards and Procedures for Audits of California K-12 Local Education Agencies 2012-13* published by the Education Audit Appeals Panel. Accordingly, this report is not suitable for any other purpose.

Autor, Pater Sure & Bight UP

GOODELL, PORTER, SANCHEZ & BRIGHT, LLP Certified Public Accountants

December 3, 2013

FINDINGS AND QUESTIONED COSTS SECTION

## SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2013

Section I - Summary of Auditor's R	Results						
Financial Statements							
Type of auditor's report issued:		Unqualified	l				
Internal control over financial repor Material weakness(es) identified Significant deficiency(ies) identi that are not considered to be ma weakness?	Yes	_x_No None reported					
Noncompliance material to financia	l statements noted?	Yes	-				
Federal Awards							
Internal control over financial repor Material weakness(es) identified Significant deficiency(ies) identi that are not considered to be ma weakness?	Yes						
Type of auditor's report issued on compliance for major programs	Unqualified						
Any audit findings disclosed that ar required to be reported in accordan with Section 510 (a) of OMB Circula	Yes	<u>x</u> No					
Identification of major programs							
CFDA Number	Name of Federal Progra	m or Cluster					
84.041 10.555	Impact Aid - Maintena Child Nutrition: Schoo	-	ations				
Dollar threshold used to distinguish between Type A and Type B progra		\$300,000					
Auditee qualified as low-risk audite	e?	<u> </u>	No				
State Awards							
Internal control over state program Material weakness(es) identifie Significant deficiency(ies) identi that are not considered to be ma weakness?	Yes _x_Yes	<u>x</u> No					
Type of auditor's report issued on co for state programs:	Unqualified	-					

## SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2013

## Section II - Financial Statements Findings

## 2013 - 1 - CASH DISBURSEMENTS - 30000

<u>Criteria:</u> Sound accounting practices require supporting documentation for cash disbursements and the use of purchase orders as a management tool to document prior approval and encumbrance of District expenditures.

<u>Statement of Condition</u>: During our testing of internal controls for purchases and cash disbursements, we found that for three (3) of the thirty (30) warrants tested, the purchase order was dated after the invoice or had no purchase order at all.

<u>Questioned Costs</u>: The conditions referred to above were the result of our tests of an attribute of the control system. We considered defining the dollar amount by extending the error rate to the total population, but determined this type of analysis would likely result in an incorrect conclusion.

<u>Cause:</u> Insufficient controls over purchases and cash disbursements.

<u>Effect or Potential Effect:</u> Without proper approval by an authorized person, unauthorized disbursements may be made limiting management's control over the purchases and cash disbursements and ultimately the budget.

<u>Recommendation</u>: To improve internal and budgetary controls, we recommend all District expenditures be supported by a completed purchase order prepared and approved in advance of the purchase. Before the purchase is approved, the budget should be reviewed for availability of funds and the order should be coded and encumbered.

<u>District Response:</u> The District Office concurs with this finding and will provide training to the school sites on the issuance of purchase orders.

## Section III - Federal Award Findings and Questioned Costs

No matters are reported.

## SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2013

## Section IV - State Award Findings and Questioned Costs

## 2013 - 2 - AFTER SCHOOL EDUCATION AND SAFETY PROGRAM (ASES) - 40000

<u>Criteria:</u> The California Department of Education recommends Districts participating in the ASES Program establish an Early Release Policy consistent with the early release policy for the regular school program day. Furthermore, each participating pupil should attend the full program to receive the program benefits and pupils who are released early should only be released for circumstances consistent to the early release policy.

<u>Statement of Condition</u>: The District contracts with Bay Area Community Resources to operate an after school program at Bodega Bay Elementary School. The program is funded by the State of California's After School Education and Safety program. In performing procedures to test the program's compliance with state requirements, we selected attendance sheets for the month of December 2012. The attendance sheets document sign-in and sign-out times and a parent signature, but do not document that students who were released early were released consistent with the program's early release policy.

Questioned Costs: The District budgeted revenues of \$32,138 for the 2012-2013 school year.

<u>Cause:</u> The reason for early releases were not documented.

<u>Effect or Potential Effect:</u> Poor documentation for early dismissal makes it difficult for the District to substantiate appropriate attendance reporting for ASES funding. In addition, an ineffective early release policy could result in students not receiving the full benefit of legislative intent for the After School Educational and Safety Program.

<u>Recommendation</u>: Program Attendance sheets should state the reasons for each instance of early release.

<u>District Response</u>: The District Office concurs with the finding and will work with the providers at the ASES program to ensure that they update their attendance forms to include the required information on early release.

## SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2013

## Findings/Recommendations

Current Status

Explanation if Not Fully Implemented

Accepted Implemented

1. The District should create unique login and password information for each employee and ensure the employees protect their passwords so as not to allow others to gain access to the financial system using a login name other than their own.